

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28  
29  
30  
31  
32  
33  
34  
35  
36  
37  
38  
39  
40  
41  
42  
43  
44  
45

(ITEM ) A resolution/ordinance by Supervisors Taylor and Weishan, Jr., to amend Chapter 3 of the Milwaukee County Code of General Ordinances by directing that any new redistricting plan developed for adoption to re-create the districts for the Milwaukee County Board of Supervisors shall be developed by an independent citizen redistricting panel that redraws supervisory districts in the best interest of the citizens of Milwaukee County, by recommending adoption of the following:

**AN AMENDED SUBSTITUTE RESOLUTION/ORDINANCE**

WHEREAS, in accordance with Wisconsin State Statutes, Milwaukee County (the County) is required to redraw its supervisory districts following the Federal Decennial Census; and

WHEREAS, the next required redistricting process occurs after the 2020 census, and will be undertaken after the 2016, 2018, and 2020 elections; and

WHEREAS, a growing redistricting reform movement by state and local governmental units seeks to depoliticize the redistricting process all across the country; and

WHEREAS, examples of this trend of redistricting reform efforts include:

- California’s (CA) State and Federal legislative redistricting, which is performed by an independent citizens panel
- The Arizona Independent Redistricting Commission
- The Alaska Redistricting Board
- The Hawaii Reapportionment Board
- The Idaho Redistricting Commission
- The Missouri Apportionment Commission
- The Montana Redistricting Commission
- The New Jersey Redistricting Commission
- The Washington State Redistricting Commission
- New York’s (NY) 2014 referendum to create a 10-member Redistricting Commission
- The Tomkins County (NY) Independent Redistricting Commission
- The Salt Lake County (Utah) Redistricting Commission
- The proposed Monroe County (NY) Redistricting Commission
- Suffolk County (NY) Non-partisan Reapportionment Committee for Re-drawing Partisan County Legislative Districts
- New York City’s Autonomous Districting Commission
- San Diego County (CA) Independent Redistricting Commission of Retired Judges
- City of Austin (Texas) Independent Citizens Redistricting Commission (CD10-1)

46           • Dane County (Wisconsin)

47

48 ; and

49

50           WHEREAS, several contemporary factors lend themselves to reform the  
51 Milwaukee County Board of Supervisors redistricting process, including the awareness  
52 of the improved redistricting developments elsewhere in the nation; and

53

54           WHEREAS, it is in the interest of good government reform to adopt an ordinance  
55 to create an Independent Milwaukee County Redistricting Committee to develop a  
56 decennial redistricting plan for the County supervisory districts that is in the best  
57 interests of all of the citizens of the County; and

58

59           WHEREAS, the Committee on Judiciary, Safety, and General Services, at its  
60 meeting of March 3, 2016, recommended adoption as amended of this resolution (vote  
61 5-1); now, therefore,

62

63           BE IT RESOLVED, that to codify this redistricting policy of establishing an  
64 Independent Redistricting Committee, the Milwaukee County Board of Supervisors  
65 hereby amend Chapter 3 of the Milwaukee County Code of General Ordinances by  
66 adopting the following:

67

68 **AN ORDINANCE**

69  
70 The Milwaukee County Board of Supervisors does ordain as follows:

71 **Section 1. Chapter 3 COUNTY BOARD DISTRICTS**

72 **3.01. Apportionment of county board.**

73  
74 (1) Establishment of Redistricting Authority

75 Independent Redistricting Committee. In order to maintain the integrity of the  
76 redistricting process and to mitigate any conflicts of interest or claims of politicization,  
77 an Independent Redistricting Committee (IRC) shall be established by this Code and  
78 shall be initially convened in accordance with the final published results of the 2020  
79 federal decennial census and every census thereafter to develop all subsequent  
80 decennial redistricting plans for Milwaukee County.

81 ~~(1)~~(2) Statement of principles.

82 ~~In order to minimize the differences of population between the eighteen (18) county~~  
83 ~~supervisory districts established by the county board in accordance with the final~~  
84 ~~published results of the 2010 federal decennial census, as distributed by an agency~~  
85 ~~of the state and to comply with s. 59.10(2), [Wis. Stats.].~~ County supervisory districts  
86 are hereafter established so as to represent as nearly as practicable an equal number  
87 of persons, but considering such other factors as continuity of interest, compactness  
88 of territory and contiguity, and continuity and integrity of existing village and city lines  
89 and precincts wherever possible, and with the predominant objective of achieving an  
90 honest and good faith effort to ~~reduce to the lowest level possible the population~~  
91 ~~differences among all eighteen (18) create the greatest possible equal population~~  
92 distribution among all districts.

93 (a) Committee criteria. The IRC's redistricting plan shall comply with the following  
94 criteria:

95 (1) Federal equal population mandates

96 (2) Redistricting criteria established by federal and state laws

97 (3) Maintenance of voting rights of Hispanic and African American and other  
98 citizens as guaranteed in the federal Voting Rights Act of 1965.

99 (4) A map that consists of districts that take into account the integrity of existing  
100 neighborhoods and communities of interest within Milwaukee County.

101 (b) Members. The IRC shall be composed of six (6) retired judges, appointed by the  
102 County Board Chairperson and confirmed by the County Board, who are residents of  
103 familiar with Milwaukee County, and maintain a Wisconsin law license in good standing.  
104 appointed by the County Board Chairperson.

105  
106 (c) Comment Period for Community Groups. There shall be a comment period of no  
107 less than 60 days for specified community groups to submit written feedback regarding

108 the appointees to the County Board Chairperson's office. The County Board  
109 Chairperson shall send copies of the nominated IRC members' resumes and  
110 appointment letters to the following organizations no less than 60 days prior to  
111 confirmation:

- 112 (1) Marquette University Law School
- 113 (2) University of Wisconsin-Milwaukee School of Public Administration
- 114 (3) The Hispanic Chamber of Commerce
- 115 (4) The Milwaukee Urban League
- 116 (5) The Public Policy Forum
- 117 (6) The Intergovernmental Cooperation Council of Milwaukee County
- 118 (7) The League of Women Voters
- 119 (8) The NAACP
- 120 (9) Voces De La Frontera.

121 (d) Resources. Milwaukee County shall provide an accessible meeting space and  
122 sum sufficient funding for the Committee to complete its tasks in a timely manner,  
123 including financial support to pay the Southeastern Wisconsin Regional Planning  
124 Commission (SEWRPC) to provide the necessary technical assistance and map  
125 drafting services as determined by the IRC to carry out its objective.

126 (e) Compensation. Members of the IRC shall be compensated in the amount \$5,000,  
127 or a comparable rate of those who serve on similar public committees. This  
128 compensation shall only be offered for services rendered during the time frame in which  
129 the decennial redistricting process occurs.

130 (2)(3) Apportionment of supervisory districts. Eighteen (18) supervisory districts are  
131 hereafter established as the county supervisory districts for the spring primary in  
132 February 2012 and spring election in April 2012 and are to remain in effect until the  
133 2020 federal decennial population census is certified, or unless and until the  
134 number of supervisory districts changes, at which time the county board shall  
135 thereafter determine the maximum number of county board supervisory districts to  
136 be established for the 2024 spring election. A County Board resolution will be  
137 submitted in tandem with the certification of the 2020 federal decennial population  
138 census and thereafter to adopt the number of supervisory districts established in the  
139 recommended map.

140 (4) Process. The IRC shall be appointed no later than the end of September in the year  
141 2020, 2030, and every decennial period thereafter.

142

- 143 a. The IRC will convene as soon as practicable after the U.S. decennial census  
144 data is prepared and available to the County. The IRC will meet no less than  
145 once a month thereafter until a redistricting map is presented to the County  
146 Board, no later than May of the year after appointment.

147

- 148        b. Adoption of the map by the County Board shall be by a simple majority of the  
 149        supervisors then seated. The map and any subsequent drafts proposed by IRC  
 150        shall be voted on by the County Board.  
 151  
 152        c. If the County Board does not adopt the proposed map within thirty (30) days, the  
 153        map shall return to the IRC for review and redrawing of a second draft, heeding  
 154        public and elected official comment.  
 155  
 156        d. The IRC's second draft of the map, if any, shall be returned to the County Board  
 157        within twenty (20) days. If the County Board does not adopt the proposed  
 158        second draft map within ten (10) days, the map shall return to the IRC for review  
 159        and redrawing of a third draft, heeding public and elected official comment.  
 160  
 161        e. The IRC's third draft of the map, if any, shall be returned to the County Board  
 162        within ten (10) days. If the County Board does not adopt the proposed third draft  
 163        map within five (5) days, the County Board shall proceed to develop and adopt a  
 164        map directly, without further IRC consultation, following procedures in Wis. Stat.  
 165        s. 59.10(2)(a) and related provisions.

166  
 167        (5) Redistricting for Other Municipalities. Milwaukee County shall offer the same  
 168        redistricting services to all 19 municipalities, at the expense of the County.

- 169  
 170        a. All municipalities are requested to utilize Milwaukee County's redistricting  
 171        committee process and resources to allow for a consistent and uniform  
 172        model and mapping structure.  
 173  
 174        b. Any municipality that declines to utilize Milwaukee County's redistricting  
 175        services shall be requested to provide a detailed written report on their  
 176        individual redistricting process and costs, to include the corresponding maps,  
 177        population numbers, and demographics as determined by their respective  
 178        system.  
 179  
 180        c. Municipalities will retain final approval of their respective municipal  
 181        redistricting maps regardless of which agency's redistricting process and  
 182        services they utilize.

183  
 184        (6) Committee Operations. The IRC shall convene and timely complete its work as  
 185        required by state statute and federal law. ~~Before preparing its first map, the~~ The IRC shall  
 186        hold no fewer than four (4) public hearings for public comment regarding the proposed  
 187        district maps. No more than two IRC public hearings shall be held in any one  
 188        municipality.

189  
 190        (7) Municipality Public Hearing. Any municipality that opts to take advantage of  
 191        Milwaukee County's offer for redistricting services shall be required to hold at least one  
 192        (1) public hearing for public comment regarding the proposed redistricting map. The  
 193        public hearing shall be held at a location within the respective district.

194 **Section 2.** The provisions of this amended ordinance shall become effective upon  
195 passage and publication.

196

197

198 srb

199 03/03/16

200 U:\Committees\2016\Mar\JSGS\Resolutions\15-691 CORRECTED AMENDED SUBSTITUTE.docx